

**WATERGRASS  
COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED  
SEPTEMBER 30, 2017**

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA**

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Supervisors  
Watergrass Community Development District I  
Pasco County, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and each major fund of Watergrass Community Development District I, Pasco County, Florida ("District") as of and for the fiscal year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of September 30, 2017, and the respective changes in financial position thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated September 21, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

### **Report on Other Legal and Regulatory Requirements**

We have also issued our report dated September 21, 2018, on our consideration of the District's compliance with the requirements of Section 218.415, Florida Statutes, as required by Rule 10.556(10) of the Auditor General of the State of Florida. The purpose of that report is to provide an opinion based on our examination conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants.

September 21, 2018

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Our discussion and analysis of Watergrass Community Development District I, Pasco County, Florida ("District") provides a narrative overview of the District's financial activities for the fiscal year ended September 30, 2017. Please read it in conjunction with the District's Independent Auditor's Report, basic financial statements, accompanying notes and supplementary information to the basic financial statements.

### FINANCIAL HIGHLIGHTS

- The assets of the District exceeded its liabilities at the close of the most recent fiscal year resulting in a net position balance of \$22,966,023.
- The change in the District's total net position in comparison with the prior fiscal year was \$1,987,849, an increase. The key components of the District's net position and change in net position are reflected in the table in the government-wide financial analysis section.
- At September 30, 2017, the District's governmental funds reported combined ending fund balances of \$2,655,980, an increase of \$102,674 in comparison with the prior year. A portion of fund balance is restricted for debt service and capital projects, non-spendable for prepaid items and deposits, and the remainder is unassigned fund balance which is available for spending at the District's discretion.

### OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as the introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the District's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the residual amount being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements distinguish functions of the District that are principally supported by special assessment revenues. The District does not have any business-type activities. The governmental activities of the District include the general government (management), physical environment, roads and streets, and recreational functions.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District has one fund category: governmental funds.

## OVERVIEW OF FINANCIAL STATEMENTS (Continued)

### Fund Financial Statements (Continued)

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the District's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The District maintains three governmental funds for external reporting. Information is presented separately in the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund and capital projects fund, all of which are considered to be major funds.

The District adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with the budget.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of an entity's financial position. In the case of the District, assets exceeded liabilities at the close of the most recent fiscal year.

The District's net position reflects its investment in capital assets (e.g. land, land improvements, and infrastructure); less any related debt used to acquire those assets that is still outstanding. These assets are used to provide services to residents; consequently, these assets are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position may be used to meet the District's other obligations.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

Key components of the District's net position are reflected in the following table:

	NET POSITION	
	SEPTEMBER 30,	
	Governmental Activities	
	2017	2016
Current and other assets	\$ 2,719,362	\$ 2,634,340
Capital assets, net of depreciation	38,593,115	38,665,802
Total assets	41,312,477	41,300,142
Current liabilities	425,183	508,180
Long-term liabilities	17,921,271	19,813,788
Total liabilities	18,346,454	20,321,968
Net position		
Net investment in capital assets	20,671,844	18,852,014
Restricted	1,829,976	1,815,725
Unrestricted	464,203	310,435
Total net position	\$ 22,966,023	\$ 20,978,174

The District's net position increased during the most recent fiscal year. The majority of the increase represents amounts received from Watergrass CDD II and prepayments from homeowners within the District that were used to prepay debt.

Key elements of the change in net position are reflected in the following table:

	CHANGES IN NET POSITION	
	FOR THE FISCAL YEAR ENDED SEPTEMBER 30,	
	Governmental Activities	
	2017	2016
Revenues:		
Program revenues		
Charges for services	\$ 914,112	\$ 1,037,690
General revenues		
Unrestricted investment earnings	1,125	119
Miscellaneous	371	-
Watergrass II CDD transfer	2,540,745	2,268,644
Total revenues	3,456,353	3,306,453
Expenses:		
General government	92,839	80,766
Physical environment	151,186	206,832
Roads and streets	79,097	75,722
Culture and recreation	72,687	72,687
Interest on long-term debt	1,072,695	1,172,712
Total expenses	1,468,504	1,608,719
Change in net position	1,987,849	1,697,734
Net position - beginning	20,978,174	19,280,440
Net position - ending	\$ 22,966,023	\$ 20,978,174

As noted above and in the statement of activities, the cost of all governmental activities during the fiscal year ended September 30, 2017 was \$1,468,504. The costs of the District's activities were primarily funded by program revenues and amounts received from Watergrass CDD II. As in the prior fiscal year, program revenues are comprised primarily of assessments. The decrease in program revenues is primarily the result of a decrease in Developer contributions in the current year. In total, expenses, including depreciation, decreased from the prior fiscal year. The majority of the decrease was the result of a decrease in professional services including landscape maintenance. In addition, there was a decrease in interest expense. Based on the amortization schedule of the Bonds, as the balance outstanding decreases so does the interest on the Bonds. As a result of significant prepayments of principal in the prior year, interest owed was reduced.

## GENERAL BUDGETING HIGHLIGHTS

An operating budget was adopted and maintained by the governing board for the District pursuant to the requirements of Florida Statutes. The budget is adopted using the same basis of accounting that is used in preparation of the fund financial statements. The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2017.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### Capital Assets

At September 30, 2017, the District had \$38,986,836 invested in capital assets for its governmental activities. In the government-wide financial statements, depreciation of \$393,721 has been taken, which resulted in a net book value of \$38,593,115. More detailed information about the District's capital assets is presented in the notes to the financial statements.

### Capital Debt

At September 30, 2017, the District had \$17,975,000 in Bonds outstanding for its governmental activities. More detailed information about the District's debt is presented in the accompanying notes to the financial statements.

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND OTHER EVENTS

The District does not anticipate any major projects or significant changes to its infrastructure maintenance program for fiscal year 2018. It is anticipated that the general operations of the District will remain fairly constant.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide landowners, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the financial resources it manages and the stewardship of the facilities it maintains. If you have questions about this report or need additional financial information, contact the District's Finance Department at 2005 Pan Am Circle, Suite 120, Tampa, FL 33607.



## **FINANCIAL STATEMENTS**

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2017**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash	\$ 413,811
Accounts receivable	483
Assessments receivable	60,563
Prepays and deposits	26,847
Restricted assets:	
Investments	2,217,658
Capital assets	
Non-depreciable assets	37,533,090
Depreciable assets, net	<u>1,060,025</u>
Total assets	<u>41,312,477</u>
 <b>LIABILITIES</b>	
Accounts payable and accrued expenses	2,110
Accrued interest payable	423,073
Non-current liabilities:	
Due within one year	1,185,000
Due in more than one year	<u>16,736,271</u>
Total liabilities	<u>18,346,454</u>
 <b>NET POSITION</b>	
Net investment in capital assets	20,671,844
Restricted for debt service	1,603,758
Restricted for capital projects	226,218
Unrestricted	<u>464,203</u>
Total net position	<u><u>\$ 22,966,023</u></u>

See notes to the financial statements

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

<u>Functions/Programs</u>	<u>Expenses</u>	<u>Program Revenues</u>	<u>Charges for Services</u>	<u>Net (Expense) Revenue and Changes in Net Position</u>
Primary government:				
Governmental activities:				
General government	\$ 92,839	\$ 92,839		\$ -
Physical environment	151,186	241,377		90,191
Roads and streets	79,097	79,097		-
Culture and recreation	72,687	72,687		-
Interest on long-term debt	1,072,695	428,112		(644,583)
Total governmental activities	<u>1,468,504</u>	<u>914,112</u>		<u>(554,392)</u>
General revenues:				
Unrestricted investment earnings				1,125
Miscellaneous				371
Watergrass II CDD transfer				<u>2,540,745</u>
Total general revenues				<u>2,542,241</u>
Change in net position				1,987,849
Net position - beginning				<u>20,978,174</u>
Net position - ending				<u><u>\$ 22,966,023</u></u>

See notes to the financial statements

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
BALANCE SHEET - GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2017**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Project	
<b>ASSETS</b>				
Cash	\$ 413,811	\$ -	\$ -	\$ 413,811
Investments	-	1,991,440	226,218	2,217,658
Accounts receivable	483	-	-	483
Assessments receivable	24,809	35,754	-	60,563
Due from other funds	363	-	-	363
Prepays and deposits	26,847	-	-	26,847
Total assets	<u>\$ 466,313</u>	<u>\$ 2,027,194</u>	<u>\$ 226,218</u>	<u>\$ 2,719,725</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>				
<b>Liabilities:</b>				
Accounts payable and accrued expenses	\$ 2,110	\$ -	\$ -	\$ 2,110
Due to other funds	-	363	-	363
Total liabilities	<u>2,110</u>	<u>363</u>	<u>-</u>	<u>2,473</u>
<b>Deferred Inflows of Resources:</b>				
Unavailable revenue - assessments	25,518	35,754	-	61,272
Total deferred inflows of resources	<u>25,518</u>	<u>35,754</u>	<u>-</u>	<u>61,272</u>
<b>Fund balances:</b>				
<b>Nonspendable:</b>				
Prepaid items and deposits	26,847	-	-	26,847
<b>Restricted for:</b>				
Debt service	-	1,991,077	-	1,991,077
Capital projects	-	-	226,218	226,218
Unassigned	411,838	-	-	411,838
Total fund balances	<u>438,685</u>	<u>1,991,077</u>	<u>226,218</u>	<u>2,655,980</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 466,313</u>	<u>\$ 2,027,194</u>	<u>\$ 226,218</u>	<u>\$ 2,719,725</u>

See notes to the financial statements

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
RECONCILIATION OF THE BALANCE SHEET-  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2017**

Fund balance - governmental funds		\$ 2,655,980
<p>Amounts reported for governmental activities in the statement of net position are different because:</p> <p>Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. The statement of net position includes those capital assets in the net position of the government as a whole.</p>		
Cost of capital assets	38,986,836	
Accumulated depreciation	<u>(393,721)</u>	38,593,115
<p>Assets recorded in the governmental fund financial statements that are not available to pay for current-period expenditures are unavailable revenue in the governmental funds.</p>		
		61,272
<p>Liabilities not due and payable from current available resources are not reported as liabilities in the governmental fund statements. All liabilities, both current and long-term, are reported in the government-wide financial statements.</p>		
Accrued interest payable	(423,073)	
Bonds payable	<u>(17,921,271)</u>	<u>(18,344,344)</u>
Net position of governmental activities		<u><u>\$ 22,966,023</u></u>

See notes to the financial statements

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	Major Funds			Total Governmental Funds
	General	Debt Service	Capital Project	
<b>REVENUES</b>				
Assessments	\$ 466,650	\$ 418,291	\$ -	\$ 884,941
Interest income	-	9,821	1,125	10,946
Miscellaneous	371	-	-	371
Total revenues	<u>467,021</u>	<u>428,112</u>	<u>1,125</u>	<u>896,258</u>
<b>EXPENDITURES</b>				
Current:				
General government	92,839	-	-	92,839
Physical environment	151,186	-	-	151,186
Roads and streets	79,097	-	-	79,097
Culture and recreation	-	-	-	-
Debt service:				
Principal	-	1,895,000	-	1,895,000
Interest	-	1,116,207	-	1,116,207
Total expenditures	<u>323,122</u>	<u>3,011,207</u>	<u>-</u>	<u>3,334,329</u>
Excess (deficiency) of revenues over (under) expenditures	143,899	(2,583,095)	1,125	(2,438,071)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in (out)	-	(5,586)	5,586	-
Transfer from Watergrass II CDD	-	2,540,745	-	2,540,745
Total other financing sources (uses)	<u>-</u>	<u>2,535,159</u>	<u>5,586</u>	<u>2,540,745</u>
Net change in fund balances	143,899	(47,936)	6,711	102,674
Fund balances - beginning	<u>294,786</u>	<u>2,039,013</u>	<u>219,507</u>	<u>2,553,306</u>
Fund balances - ending	<u>\$ 438,685</u>	<u>\$ 1,991,077</u>	<u>\$ 226,218</u>	<u>\$ 2,655,980</u>

See notes to the financial statements

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

Net change in fund balances - total governmental funds	\$	102,674
Amounts reported for governmental activities in the statement of activities are different because:		
Depreciation of capital assets is not recognized in the governmental fund statements but is reported as an expense in the statement of activities.		(72,687)
Repayments of long-term liabilities are reported as expenditures in the governmental fund statement but such repayments reduce liabilities in the statement of net position and are eliminated in the statement of activities.		1,895,000
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental fund financial statements.		61,272
Certain revenues were unavailable for the governmental fund financial statements in the prior fiscal year. In the current fiscal year, these revenues were recorded in the governmental fund financial statements		(41,922)
Amortization of original issue discount is not recognized in the governmental fund statement but is reported as an expense in the statement of activities.		(2,483)
The change in accrued interest on long-term liabilities between the current and prior fiscal year is recorded in the statement of activities but not in the fund financial statements.		45,995
Change in net position of governmental activities	\$	<u>1,987,849</u>

See notes to the financial statements

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
NOTES TO THE FINANCIAL STATEMENTS**

**NOTE 1 – NATURE OF ORGANIZATION AND REPORTING ENTITY**

Watergrass Community Development District I (the "District") was created by Pasco County Ordinance 05-04 enacted on February 22, 2005 pursuant to the Uniform Community Development District Act of 1980, otherwise known as Chapter 190, Florida Statutes. The Act provides among other things, the power to manage basic services for community development, power to borrow money and issue bonds, and to levy and assess non-ad valorem assessments for the financing and delivery of capital infrastructure. The District was established for the purposes of financing and managing the acquisition, construction, maintenance and operation of a portion of the infrastructure necessary for community development within the District.

In March 2013, the County approved the District's petition for contraction, and approved the creation of a new community development district (WaterGrass II). The New District basically encompasses the eastern portion of the Original District land area, at a size of approximately 771 acres. Concurrently with, or immediately following the establishment of the New District, the Original District was contracted to form the Contracted District (WaterGrass CDD I). Collectively, the New District and the Contracted District comprise the total land area of the Original District. The District and WaterGrass II entered into an interlocal agreement regarding the transfer of the assessments collected by WaterGrass II to WaterGrass I for remittance to the Trustee for bond payments.

The District is governed by the Board of Supervisors (the "Board"), which is composed of five members. Four of the Supervisors are elected on an at large basis by the landowners of the District. One is elected on an at large basis by qualified electors that reside within the District. The Board of Supervisors of the District exercises all powers granted to the District pursuant to Chapter 190, Florida Statutes.

The Board has the responsibility for:

1. Allocating and levying assessments.
2. Approving budgets.
3. Exercising control over facilities and properties.
4. Controlling the use of funds generated by the District.
5. Approving the hiring and firing of key personnel.
6. Financing improvements.

The financial statements were prepared in accordance with Governmental Accounting Standards Board ("GASB") Statements. Under the provisions of those standards, the financial reporting entity consists of the primary government, organizations for which the District is considered to be financially accountable and other organizations for which the nature and significance of their relationship with the District are such that, if excluded, the financial statements of the District would be considered incomplete or misleading. There are no entities considered to be component units of the District; therefore, the financial statements include only the operations of the District.

**Government-Wide and Fund Financial Statements**

The basic financial statements include both government-wide and fund financial statements.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements.



## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **Government-Wide and Fund Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; operating-type special assessments for maintenance and debt service are treated as charges for services and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not included among program revenues are reported instead as *general revenues*.

### **Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Assessments are recognized as revenues in the year for which they are levied. Grants and similar items are to be recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

### **Assessments**

Assessments, including debt service assessments and operations and maintenance assessments, are non-ad valorem assessments imposed on all lands located within the District and benefitted by the District's activities. Assessments are certified for collection by the District prior to the start of the fiscal year which begins October 1<sup>st</sup> and ends on September 30<sup>th</sup>. Operation and maintenance special assessments are imposed upon all benefitted lands in the District. Debt service special assessments are imposed upon certain lots and lands described in each resolution imposing the special assessment for each series of Bonds issued by the District.

Assessments and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the District.

The government reports the following major governmental funds:

### **General Fund**

The general fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

### **Debt Service Fund**

The debt service fund is used to account for the accumulation of resources for the annual payment of principal and interest on long-term debt.

### **Capital Projects Fund**

This fund accounts for the financial resources to be used for the acquisition or construction of major infrastructure within the District.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first for qualifying expenditures, then unrestricted resources as they are needed.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Assets, Liabilities and Net Position or Equity

#### Restricted Assets

These assets represent cash and investments set aside pursuant to Bond covenants or other contractual restrictions.

#### Deposits and Investments

The District's cash on hand and demand deposits are considered to be cash and cash equivalents.

The District has adopted a written investment policy, which complies with the requirements of Section 218.415 Florida Statutes. All investments comply with the requirements of the written investment policy. The District may invest any surplus public funds in the following:

- a) The Local Government Surplus Trust Funds, or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act;
- b) Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
- c) Interest bearing time deposits or savings accounts in qualified public depositories;
- d) Direct obligations of the U.S. Treasury;

In addition, surplus funds may be deposited into certificates of deposit which are insured. Any unspent proceeds are required to be held in investments as specified in the Bond Indenture.

The District records all interest revenue related to investment activities in the respective funds. Investments are measured at amortized cost or reported at fair value as required by generally accepted accounting principles.

#### Inventories and Prepaid Items

Inventories in governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### Capital Assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, sidewalks and similar items) are reported in the governmental activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Recreational Facilities	20

In the governmental fund financial statements, amounts incurred for the acquisition of capital assets are reported as fund expenditures. Depreciation expense is not reported in the governmental fund financial statements.

#### Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

## **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Assets, Liabilities and Net position or Equity (Continued)**

#### Long-Term Obligations

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized ratably over the life of the Bonds. Bonds payable are reported net of applicable premiums or discounts. Bond issuance costs are expensed when incurred.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position that applies to future reporting period(s). For example, the District would record deferred outflows of resources on the statement of net position related to debit amounts resulting from current and advance refundings resulting in the defeasance of debt (i.e. when there are differences between the reacquisition price and the net carrying amount of the old debt).

Deferred inflows of resources represent an acquisition of net position that applies to future reporting period(s). For example, when an asset is recorded in the governmental fund financial statements, but the revenue is unavailable, the District reports a deferred inflow of resources on the balance sheet until such time as the revenue becomes available.

#### Fund Equity/Net Position

In the fund financial statements, governmental funds report non spendable and restricted fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Assignments of fund balance represent tentative management plans that are subject to change.

The District can establish limitations on the use of fund balance as follows:

Committed fund balance – Amounts that can be used only for the specific purposes determined by a formal action (resolution) of the Board of Supervisors. Commitments may be changed or lifted only by the Board of Supervisors taking the same formal action (resolution) that imposed the constraint originally. Resources accumulated pursuant to stabilization arrangements sometimes are reported in this category.

Assigned fund balance – Includes spendable fund balance amounts established by the Board of Supervisors that are intended to be used for specific purposes that are neither considered restricted nor committed. The Board may also assign fund balance as it does when appropriating fund balance to cover differences in estimated revenue and appropriations in the subsequent year's appropriated budget. Assignments are generally temporary and normally the same formal action need not be taken to remove the assignment.

The District first uses committed fund balance, followed by assigned fund balance and then unassigned fund balance when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net position is the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources. Net position in the government-wide financial statements are categorized as net investment in capital assets, restricted or unrestricted. Net investment in capital assets represents net position related to infrastructure and property, plant and equipment. Restricted net position represents the assets restricted by the District's Bond covenants or other contractual restrictions. Unrestricted net position consists of the net position not meeting the definition of either of the other two components.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### Other Disclosures

#### Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

## NOTE 3 – BUDGETARY INFORMATION

The District is required to establish a budgetary system and an approved Annual Budget. Annual Budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. All annual appropriations lapse at fiscal year-end.

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- a) Each year the District Manager submits to the District Board a proposed operating budget for the fiscal year commencing the following October 1.
- b) Public hearings are conducted to obtain public comments.
- c) Prior to October 1, the budget is legally adopted by the District Board.
- d) All budget changes must be approved by the District Board.
- e) The budgets are adopted on a basis consistent with generally accepted accounting principles.
- f) Unused appropriation for annually budgeted funds lapse at the end of the year.

## NOTE 4 – DEPOSITS AND INVESTMENTS

### Deposits

The District's cash balances were entirely covered by federal depository insurance or by a collateral pool pledged to the State Treasurer. Florida Statutes Chapter 280, "Florida Security for Public Deposits Act", requires all qualified depositories to deposit with the Treasurer or another banking institution eligible collateral equal to various percentages of the average daily balance for each month of all public deposits in excess of any applicable deposit insurance held. The percentage of eligible collateral (generally, U.S. Governmental and agency securities, state or local government debt, or corporate bonds) to public deposits is dependent upon the depository's financial history and its compliance with Chapter 280. In the event of a failure of a qualified public depository, the remaining public depositories would be responsible for covering any resulting losses.

### Investments

The District's investments were held as follows at September 30, 2017:

	Amortized Cost	Credit Risk	Weighted average Maturities
Wells Fargo Advantage Government Money Market Fund INSTL Class #1751	\$ 2,217,658	S&P AAAm	31 days
Total Investments	<u>\$ 2,217,658</u>		

*Credit risk* – For investments, credit risk is generally the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Investment ratings by investment type are included in the preceding summary of investments.

*Concentration risk* – The District places no limit on the amount the District may invest in any one issuer.

*Interest rate risk* – The District does not have a formal policy that limits investment maturities as a means of managing exposure to fair value losses arising from increasing interest rates.

The Bond indenture limits the type of investments held using unspent Bond proceeds.

**NOTE 4 – DEPOSITS AND INVESTMENTS (Continued)**

**Investments (Continued)**

*Fair Value Measurement* – When applicable, the District measures and records its investments using fair value measurement guidelines established in accordance with GASB Statements. The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques.

These guidelines recognize a three-tiered fair value hierarchy, in order of highest priority, as follows:

- *Level 1:* Investments whose values are based on unadjusted quoted prices for identical investments in active markets that the District has the ability to access;
- *Level 2:* Investments whose inputs - other than quoted market prices - are observable either directly or indirectly; and,
- *Level 3:* Investments whose inputs are unobservable.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the entire fair value measurement. Valuation techniques used should maximize the use of observable inputs and minimize the use of unobservable inputs.

Money market investments that have a maturity at the time of purchase of one year or less and are held by governments other than external investment pools should be measured at amortized cost. Accordingly, the District’s investments have been reported at amortized cost above.

**NOTE 5 – INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS**

Interfund transfers for the fiscal year ended September 30, 2017 were as follows:

Fund	Transfer in	Transfer out
Debt service	\$ -	\$ 5,586
Capital projects	5,586	-
Total	\$ 5,586	\$ 5,586

Transfers are used to move revenues from the fund where collection occurs to the fund where funds have been reallocated for use. In the case of the District, transfers from the debt service fund to the capital projects fund were made in accordance with the Bond Indentures.

**NOTE 6 – CAPITAL ASSETS**

Capital asset activity for the fiscal year ended September 30, 2017 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
<b><u>Governmental activities</u></b>				
Capital assets, not being depreciated				
Infrastructure under construction	\$ 37,533,090	\$ -	\$ -	\$ 37,533,090
Total capital assets, not being depreciated	37,533,090	-	-	37,533,090
Capital assets, being depreciated				
Recreational facilities	1,453,746	-	-	1,453,746
Total capital assets, being depreciated	1,453,746	-	-	1,453,746
Less accumulated depreciation for:				
Recreational facilities	321,034	72,687	-	393,721
Total accumulated depreciation	321,034	72,687	-	393,721
Total capital assets, being depreciated, net	1,132,712	(72,687)	-	1,060,025
Governmental activities capital assets, net	\$ 38,665,802	\$ (72,687)	\$ -	\$ 38,593,115

Depreciation expense was charged to the culture and recreation function.

## **NOTE 6 – CAPITAL ASSETS (Continued)**

Due to the contraction of the District (as discussed in Note 1), WaterGrass I will at some future date, convey to WaterGrass II certain infrastructure improvements that are located in the boundaries of WaterGrass II.

At September 30, 2017, there is a balance of \$197,749 and \$28,469 in the Series 2005 and Series 2007 deferred cost accounts, respectively. In the current fiscal year, the Series 2005 Phase I project was deemed complete and the engineer issued a completion certificate. The District has not yet determined if a liability exists for deferred costs.

## **NOTE 7 – LONG-TERM LIABILITIES**

### **Series 2005**

On October 1, 2005, the District issued \$6,230,000 of Special Assessment Revenue Bonds, Series 2005A and \$17,620,000 of Special Assessment Revenue Bonds, Series 2005B consisting of Term bonds due on May 1, 2036 and November 1, 2010, respectively, with fixed interest rates of 5.5% and 4.875%, respectively. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of certain property within the District. Interest is paid semiannually on each May 1 and November 1, commencing May 1, 2006. Principal is paid annually commencing May 1, 2007 through May 1, 2036 for the Series 2005A Bonds. All unpaid principal on the Series 2005B Bonds was originally due on November 1, 2010, however the bonds were restructured in October, 2010. The principal due date was extended to November 1, 2017 and the interest rate was increased to 7%.

The Series 2005A Bonds are subject to redemption at the option of the District prior to their maturity. The Series 2005B Bonds are not subject to optional redemption. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture. This occurred during the current fiscal year, as the District collected assessments from lot closings and prepaid \$20,000 and \$10,000 of the Series 2005A and 2005B Bonds respectively. See Note 12 – Subsequent Events for additional call amounts made subsequent to year end.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017.

### **Series 2007**

On May 18, 2007, the District issued \$7,660,000 of Special Assessment Revenue Bonds, Series 2007A and \$10,985,000 of Special Assessment Revenue Bonds, Series 2007B consisting of Term bonds due on May 1, 2039 and November 1, 2014, respectively, with fixed interest rates of 5.375% and 5.125%, respectively. The Bonds were issued to finance the acquisition and construction of certain improvements for the benefit of certain property within the District. Interest is paid semiannually on each May 1 and November 1, commencing November 1, 2007. Principal is paid annually commencing May 1, 2010 through May 1, 2039 for the Series 2007A Bonds. Principal on the Series 2007B Bonds was originally due on November 1, 2014, however the bonds were restructured in September 2014. The principal due date was extended to November 1, 2024 and the interest rate was increased to 5.90%.

The Series 2007A Bonds are subject to redemption at the option of the District prior to their maturity. The Series 2007B Bonds are not subject to optional redemption. The Bonds are subject to extraordinary mandatory redemption prior to their selected maturity in the manner determined by the Bond Registrar if certain events occurred as outlined in the Bond Indenture. This occurred during the current fiscal year, as the District collected prepaid assessments and prepaid \$10,000 and \$1,555,000 of the Series 2007A and 2007B Bonds. See Note 12 – Subsequent Events for additional call amounts made subsequent to year end.

The Bond Indenture established a debt service reserve requirement as well as other restrictions and requirements relating principally to the use of proceeds to pay for the infrastructure improvements and the procedures to be followed by the District on assessments to property owners. The District agrees to levy special assessments in annual amounts adequate to provide payment of debt service and to meet the reserve requirements. The District was in compliance with the requirements at September 30, 2017.

## NOTE 7 – LONG-TERM LIABILITIES (Continued)

### Long-term Debt Activity

Changes in long-term liability activity for the fiscal year ended September 30, 2017 were as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<u>Governmental activities</u>					
Bonds payable:					
Series 2005	\$ 5,970,000	\$ -	\$ 175,000	\$ 5,795,000	\$ 1,020,000
Series 2007	13,900,000	-	1,720,000	12,180,000	165,000
Less Issuance Discount	(56,212)	-	(2,483)	(53,729)	-
Total	<u>\$ 19,813,788</u>	<u>\$ -</u>	<u>\$ 1,892,517</u>	<u>\$ 17,921,271</u>	<u>\$ 1,185,000</u>

At September 30, 2017, the scheduled debt service requirements on the long-term debt were as follows:

Year ending September 30:	Governmental Activities		
	Principal	Interest	Total
2018	\$ 1,185,000	\$ 985,448	\$ 2,170,448
2019	330,000	937,779	1,267,779
2020	350,000	919,841	1,269,841
2021	370,000	900,816	1,270,816
2022	390,000	880,704	1,270,704
2023-2027	7,895,000	3,235,463	11,130,463
2028-2032	3,000,000	1,713,052	4,713,052
2033-2037	3,495,000	802,969	4,297,969
2038-2039	960,000	78,206	1,038,206
Total	<u>\$ 17,975,000</u>	<u>\$ 10,454,278</u>	<u>\$ 28,429,278</u>

## NOTE 8 – DEVELOPER TRANSACTIONS AND CONCENTRATION

The Developer owns the majority of land within the District; therefore, assessment revenues in the general and debt service funds include the assessments levied on those lots owned by the Developer.

The District's activity is dependent upon the continued involvement of the Developer, the loss of which could have a material adverse effect on the District's operations.

## NOTE 9 – RELATED DISTRICTS

**Common Area Expenses** - The District entered into an Inter-Local Agreement which allocates costs between WaterGrass Community Development District I ("WaterGrass I") and WaterGrass Community Development District II ("WaterGrass II"). In connection with this agreement, during the fiscal year ended September 30, 2017, WaterGrass I, did not report amounts transferred from WaterGrass II.

**Debt Service Assessments** – Due to the contraction of WaterGrass I District's boundaries (as discussed in Note 1), the District entered into an Inter-Local Agreement between WaterGrass I and WaterGrass II. WaterGrass I had outstanding Special Assessment Revenue Bonds totaling \$17,975,000 as of September 30, 2017 and continues to be responsible to make debt service payments on the outstanding debt. Since some of the land transferred to the boundaries of WaterGrass II from WaterGrass I continues to be subject to special assessments for debt service, WaterGrass II ratifies and confirms its obligation under the Bond indentures to assess and collect special assessments necessary to pay the portion of the Bonds benefiting the lands with WaterGrass II.

During the fiscal year ended September 30, 2017, WaterGrass I reported amounts transferred from WaterGrass II to the debt service fund of \$2,540,745.

## **NOTE 10 – MANAGEMENT COMPANY**

The District has contracted with a management company to perform management advisory services, which include financial and accounting advisory services. Certain employees of the management company also serve as officers (Board appointed non-voting positions) of the District. Under the agreement, the District compensates the management company for management, accounting, financial reporting, and other administrative costs.

## **NOTE 11 – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and environmental remediation. The District has obtained commercial insurance from independent third parties to mitigate the costs of these risks; coverage may not extend to all situations. There were no settled claims during the past three years.

## **NOTE 12 – SUBSEQUENT EVENTS**

### **Bond payments**

Subsequent to fiscal year end, the District prepaid \$15,000, \$20,000 and \$2,205,000 of the Series 2005A, Series 2007A, and 2007B Bonds respectively. The prepayments were extraordinary mandatory redemptions as outlined in the Bond Indentures.

### **Series 2005B Bond Payoff**

The Series 2005B Bonds were due on November 1, 2017, however, only \$535,000 was paid leaving an outstanding balance of \$330,000, the disbursement of which was made July 31, 2018. The Bonds were not paid in full on time as a result of delinquent assessments owed on 7 lots for which the lien was released upon the July 31, 2018 disbursement.



**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL – GENERAL FUND  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2017**

	Budgeted Amounts Original & Final	Actual Amounts	Variance with Final Budget - Positive (Negative)
<b>REVENUES</b>			
Assessments	\$ 460,212	\$ 466,650	\$ 6,438
Miscellaneous	-	371	371
Total revenues	460,212	467,021	6,809
<b>EXPENDITURES</b>			
Current:			
General government	91,575	92,839	(1,264)
Physical environment	341,137	151,186	189,951
Roads and streets	21,500	79,097	(57,597)
Culture and recreation	6,000	-	6,000
Total expenditures	460,212	323,122	137,090
Excess (deficiency) of revenues over (under) expenditures	-	143,899	143,899
Fund balance - beginning		294,786	
Fund balance - ending		\$ 438,685	

See notes to required supplementary information

**WATERGRASS COMMUNITY DEVELOPMENT DISTRICT I  
PASCO COUNTY, FLORIDA  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The District is required to establish a budgetary system and an approved Annual Budget for the General Fund. The District's budgeting process is based on estimates of cash receipts and cash expenditures which are approved by the Board. The budget approximates a basis consistent with accounting principles generally accepted in the United States of America (generally accepted accounting principles).

The legal level of budgetary control, the level at which expenditures may not exceed budget, is in the aggregate. Any budget amendments that increase the aggregate budgeted appropriations must be approved by the Board of Supervisors. Actual general fund expenditures did not exceed appropriations for the fiscal year ended September 30, 2017.



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Supervisors  
Watergrass Community Development District I  
Pasco County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Watergrass Community Development District I, Pasco County, Florida ("District") as of and for the fiscal year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our opinion thereon dated September 21, 2018.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under Government Auditing Standards and which is described in the accompanying management level. See finding 2017-01.

The District's response to the finding identified in our audit is described in the accompanying Management Letter. We did not audit the District's response and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

September 21, 2018



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE  
REQUIREMENTS OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY  
RULE 10.556(10) OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Watergrass Community Development District I  
Pasco County, Florida

We have examined Watergrass Community Development District I, Pasco County, Florida's ("District") compliance with the requirements of Section 218.415, Florida's ("District") compliance with the requirements of Section 218.415, Florida Statutes, in accordance with Rule 10.556(10) of the Auditor General of the State of Florida during the fiscal year ended September 30, 2017. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the District complied, in all material respects, with the specified requirements referenced in Section 218.415, Florida Statutes. An examination involves performing procedures to obtain evidence about whether the District complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2017.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, management, and the Board of Supervisors of Watergrass Community Development District I, Pasco County, Florida and is not intended to be and should not be used by anyone other than these specified parties.

September 21, 2018



**MANAGEMENT LETTER PURSUANT TO THE RULES OF  
THE AUDITOR GENERAL OF THE STATE OF FLORIDA**

To the Board of Supervisors  
Watergrass Community Development District I  
Pasco County, Florida

**Report on the Financial Statements**

We have audited the accompanying basic financial statements of Watergrass Community Development District I, Pasco County, Florida ("District") as of and for the fiscal year ended September 30, 2017, and have issued our report thereon dated September 21, 2018.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated September 21, 2018, should be considered in conjunction with this management letter.

**Purpose of this Letter**

The purpose of this letter is to comment on those matters required by Chapter 10.550 of the Rules of the Auditor General of the state of Florida. Accordingly, in connection with our audit of the financial statements of the District, as described in the first paragraph, we report the following:

- I. Current year findings and recommendations.**
- II. Status of prior year findings and recommendations.**
- III. Compliance with the Provisions of the Auditor General of the State of Florida.**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, as applicable, management, and the Board of Supervisors of Watergrass Community Development District I, Pasco County, Florida and is not intended to be and should not be used by anyone other than these specified parties.

We wish to thank Watergrass Community Development District I, Pasco County, Florida and the personnel associated with it, for the opportunity to be of service to them in this endeavor as well as future engagements, and the courtesies extended to us.

September 21, 2018

## REPORT TO MANAGEMENT

### I. CURRENT YEAR FINDINGS AND RECOMMENDATIONS

#### **2017-01 Statute Compliance:**

Observation: Florida Statutes require governmental entities to file an annual financial report and a copy of the financial audit with the State within 9 months of the end of the fiscal year. Both the annual financial report and the annual audit report for the fiscal year ended September 30, 2017 were not filed by June 30, 2017.

Recommendation: We recommend that the District take the necessary steps to comply with the Florida Statutes and file both reports within the statutory time frames.

Reference Number for Prior Year Finding: 2016-02

Management Response: Management has hired staff with the necessary qualifications and implemented processes to ensure timely filing of reports.

### II. PRIOR YEAR FINDINGS AND RECOMMENDATIONS

#### **2016-01 Statute Compliance:**

Current Status: Recommendation has been implemented

#### **2016-02 Statute Compliance:**

Current Status: See finding no. 2017-01 above.

### III. COMPLIANCE WITH THE PROVISIONS OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

Unless otherwise required to be reported in the auditor's report on compliance and internal controls, the management letter shall include, but not be limited to the following:

1. A statement as to whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report.

There were no significant findings and recommendations made in the preceding annual financial audit report for the fiscal year ended September 30, 2016, except as noted above.

2. Any recommendations to improve the local governmental entity's financial management.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported for the fiscal year ended September 30, 2017, except as noted above.

3. Noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance.

There were no such matters discovered by, or that came to the attention of, the auditor, to be reported, for the fiscal year ended September 30, 2017.

4. The name or official title and legal authority of the District are disclosed in the notes to the financial statements.

### **REPORT TO MANAGEMENT (Continued)**

5. The financial report filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes agrees with the September 30, 2017 financial audit report.
6. The District has not met one or more of the financial emergency conditions described in Section 218.503(1), Florida Statutes.
7. We applied financial condition assessment procedures and no deteriorating financial conditions were noted as of September 30, 2017. It is management's responsibility to monitor financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.